

## Message Text

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ACTION AF-10

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07

L-03 NSAE-00 PA-01 PRS-01 SP-02 SS-15 IO-13

COME-00 EB-08 LAB-04 SIL-01 ARA-10 AID-05 STR-05

FRB-03 OMB-01 XMB-02 TRSE-00 DHA-05 AGRE-00

ACDA-12 NSCE-00 SSO-00 USIE-00 INRE-00 OES-07

ERDA-05 FEA-01 EUR-12 /140 W

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O 021210Z NOV 77

FM AMEMBASSY YAOUNDE

TO SECSTATE WASHDC IMMEDIATE 3603

INFO USMISSION USUN IMMEDIATE

C O N F I D E N T I A L YAOUNDE 4812

DEPT MAY WISH PASS OTHER AF POSTS

E.O. 11652: GDS

TAGS: PORG, ELAV, SHUM, PINS, SF, CM

SUBJ: VISIT WITH FOREIGN MINISTER JEAN KEUTCHA

REF: (A) STATE 254714, (B) STATE 260803, (C) STATE 260818,

YAOUNDE 4787

SUMMARY: AMBASSADOR MADE FIRST CALL ON FORMIN KEUTCHA SINCE CREDENTIALS PRESENTATION TO COVER FOLLOWING POINTS: (1) U.S. WITHDRAWAL FROM ILO, (2) PASSAGE OF APPROPRIATION FOR INTERNATIONAL DEVELOPMENT BANKS INCLUDING PALM OIL CAVEAT, AND (3) OCTOBER 31 SECURITY COUNCIL VOTING ON SOUTH AFRICA. END SUMMARY.

1. I BAGAN BY REMINDING THE FOREIGN MINISTER OF OUR LONG-STANDING CONCERN FOR THE DIVERSION OF ILO ENERGIES INTO POLITICAL MATTERS WHICH DID NOT ADVANCE THE ORIGINAL OBJECTIVES OF THE ORGANIZATION. I TOLD HIM THAT NERARLY SIX MONTHS AFTER THE MAY 1977 WARNING OF POSSIBLE WITHDRAWAL, PRESIDENT CONFIDENTIAL

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CARTER WAS ANNOUNCING TODAY IN WASHINGTON THE WITHDRAWAL OF THE UNITED STATES FROM THE ILO. I POINTED OUT THAT WHEN AND IF THE ILO RETURNED TO ITS ORIGINAL OBJECTIVES, THE U.S. WOULD EXPECT TO AGAIN TO BE A MEMBER.

2. I POINTED OUT THAT U.S. LEGISLATIVE ACTION ON FUNDING FOR THE INTERNATIONAL DEVELOPMENT BANKS INCLUDED A DISCUSSION OF

RESTRICTIONS RELATING TO HUMAN RIGHTS AND THE DEVELOPMENT OF EXPORTS IN PALM OIL, SUGAR, AND CITRUS. I EXPLAINED THAT IN ORDER TO GET THE LEGISLATION PASSED PRESIDENT CARTER HAD AGREED TO INSTRUCT DELEGATES TO VOTE AGAINST AID WHICH SOULD INCREASE EXPORTS OF THESE THREE PRODUCTS WHEN SUCH A LOAN WOULD INJURE U.S. PRODUCERS. I INDICATED THAT IT WOULD NOT APPEAR TO AFFECT OUR EXISTING AID PROJECTS IN CAMEROON. THE FOREIGN MINISTER ASKED WHETHER THERA WAS A SPECIFIC REFERECNE TO CAMEROON AND I SAID THAT NO SPECIFIC COUNTRY WAS IDENTIFIED; IT WOULD APPLY TO THE THREE PRODUCTS WHEREEVER THEY WERE IN INJURIOUS COMPETITION. HE ASKED WHICH COUNTRIES WERE CONSIDERED VIOLATORS OF HUMAN RIGHTS AND I AGREED TO SEND HIM A LISTING OF THE SEVEN. HE OBSERVED THAT IN POLITICS THERE WAS ALWAYS COMPROMISE. I SAID THAT THE ONLY WAY TO GET FOREIGN AID LEGISLATION PASSED WAS TO RESORT TO COMPROMISE. HE NODDED HIS AGREEMENT.

3. WITH REGARD TO THE SECURITY COUNCIL DISCUSSION OF SOUTH AFRICA I ANNOUNCED THAT THERE HAD BEEN UNANIMOUS AGREEMENT ON THE RESOLUTION CONDEMNING SOUTH AFRICA FOR MASSIVE VIOLENCE AND REPRESSION, AND CALLING FOR THE RELEASE OF PRISONERS OPPOSING SAG'S RACIAL POLICIES; AND I POINTED OUT U.S. SUPPORT FOR AN ARMS EMBARGO. I WENT ON TO SAY THAT THE THREE ADDITIONAL AFRICAN RESOLUTIONS WHICH HAD FAILED OF PASSAGE WERE SO KEEPPING IN THEIR TERMS THAT THEY LOST THE CONSENSUS

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WHICH HAD BEEN BUILT UP PAINSTAKINGLY WITH A GREAT DEAL OF APRTICIPATION ON THE PART OF THE UNITED STATES. I WENT INTO SOME DETAIL IN DISCUSSING OUR PREFERENCE FOR INVOLVING SOUTH AFRICA IN THE NUCLEAR ARMS NON-PROLIFERATION TREATY, SINCE WITH HER PRESENT TECHNOLOGY AND CONTROL OF SOURCES OF NUCLEAR FUEL SOUTH AFRICA COULD, IF LEFT TO HER OWN DEVICES, DEVELOP NUCLEAR

WEAPONS. I DISCUSSED THE IMPORTANCE OF A UNITED FRONT IN WHATEVER WE DO SO THAT SOUTH AFRICA CANNOT TAKE COMFORT IN DIVIDING THE WORLD. I POINTED OUT THAT THE WORLD IS NO LONGER EASY TO DIVIDE INTO DEVELOPED AND DEVELOPING, SINCE TECHNOLOGY CHANGES AND COMMON INTERESTS CUT ACROSS THESE TRADITIONAL DIVISIONS INCREASINGLY. I FURTHER OFFERED TO DELIVER TO THE FORMIN A COPY OF THE FRG:CANADIAN DRAFT RESOLUTION FOR SANCTIONS AGAINST SOUTH AFRICA WHICH WE HOPE WILL RESTORE AND ADVANCE THE EXISTING POTENTIAL FOR CONSENSUS.

4. THE FORMIN AT THE END OF THE PRESENTATION EXPRESSED HIS ENTHUSIASM FOR HAVING THE UNITED STATES WORKING WITH THE AFRICAN NATIONS TO ACHIEVE A CONSENSUS AGAINST SOUTH AFRICA, AND CLEARLY THE WILLINGNESS OF THE UNITED STATES TO PARTICIPATE IN AN ARMS EMBARGO OVERRODE MY LESS WELCOME COMMUNICATIONS.

HE EXPRESSED HIS CONCERN THAT WE CONTINUE TO WORK TOGETHER  
AD ASSENTED TO MY STATEMENT THAT THE COMMON FRONT AGAINST SOUTH  
AFRICA WAS MORE IMPORTANT THAN GETTING MORE STRONGLY-WORDED  
RESOLUTIONS WHICH WOULD BE SUPPORTED BY ONLY SOME OF THE MEMBERS OF  
THE UN.

5. HE SAID THAT HE HOPED WE WOULD SOON BE ABLE TO WORK AGAIN  
WITH ILO AND CONTRIBUTE TO ITS IMPORTANT WORK-EMPHASIZING  
OUR FINANCIAL CONTRIBUTIONS. I REPEATED THAT IT WAS OUR  
INTENTION TO REJOIN ILO WHEN IT SHOULD CEASE TO OCCUPY ITSELF  
WITH POLITICAL MATTERS WHICH DO NOT SERVE THOSE MOST IN NEED  
ON INTERNATIONAL CONCERN FOR LABOR STANDARDS.

6. HE APOLOGIZED FOR NOT HAVING RECEIVED ME SOONER BUT NOTED  
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THAT HIS DEPARTURE FOR CHINA ALMOST IMMEDIATELY AFTER I  
PRESENTED MY CREDENTIALS, FOLLOWED BY DIRECT TRAVEL TO NEW  
YORK FOR UNGA WITHOUT RETURNING HOME, HAD GIVEN HIM NO  
ALTERNATIVE. WE PARTED WITH MUTUAL EXPRESSIONS OF INTENTION  
TO CONFER FURTHER AS SOON AS THE GERMAN/CANADIAN DRAFT  
RESOLUTION IS RECEIVED AND TO CONTINUE CONSULTATION ON OUR  
COMMON ISSUES.

7. THE CAMEROON TRIBUNE NOVEMBER 2 REPORTS THE FOLLOWING:  
"DIPLOMATIC SOURCES SAID THE UNITED STATES WERE PREPARED  
TO GO FARTHER THAN THE OTHER WESTERN MEMBERS IN SUPPORTING  
THE BLACK AFRICAN RESOLUTIONS. BUT THE SOURCES SAID THE  
BRITISH AND FRENCH MIGHT BE UNABLE TO JOIN THE AMERICAN  
POSITION.

"RELIABLE SOURCES SAID THAT THE UNITED STATES HAD PREPARED A  
WORKING PAPER OF PROPOSALS FOR A MANDATORY BAN BY THE SECURITY  
COUNCIL ON THE SALE OF ARMS TO SOUTH AFRICA BY ANY UN  
MEMBERS.

"HOWEVER, U.S. AMBASSADOR TO THE UNITED NATIONS, MR. ANDREW  
YOUNG TOLD REPORTERS THAT IT WAS SPECULATION TO CONCLUDE THAT  
THE U.S. ULTIMATELY WOULD VOTE FOR A MANDATORY ARMS BAN.

"THE U.S. AND BRITAIN HAVE ENFORCED A VOLUNTARY ARMS BOYCOTT  
FOR SOME TIME, BUT SOUTH AFRICA HAS OBTAINED WEAPONS FROM  
OTHER COUNTRIES NOTABLY FRANCE.

"THE DIPLOMATIC SOURCES SAID THE PRINCIPAL BRITISH CONCERN,  
SHARED BY FRANCE AND WEST GERMANY, WAS NOT SO MUCH OVER A  
MANDATORY BAN BUT THE WIDER IMPLICATIONS OF SUCH A MOVE.  
ENDQUOTE

8. COMMENT: OUR PRESENT POSITION AS UNIFIER OF A RANGE OF  
POSITIONS IS EXTREMELY IMPORTANT, AS LONG AS WE ARE VIEWED  
AS SPOKESMEN FOR UNITY, OUR CREDIBILITY SHOULD BE ABLE TO  
SURVIVE THE FRAY.

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## Message Attributes

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